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Prevention of armed conflict

Comprehensive review of the whole question of peacekeeping operations in all their aspects

Letter dated 7 November 2005 from the Permanent Representative of Georgia to the United Nations addressed to the Secretary-General

I have the honour to transmit the Georgian-South Ossetian Peace Plan developed by the Government of Georgia (see annex).

I should be grateful if the present letter and its annex could be circulated as a document of the General Assembly, under agenda items 12 and 32.

(*Signed*) Revaz **Adamia**
Ambassador
Permanent Representative

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Annex to the letter dated 7 November 2005 from the Permanent Representative of Georgia to the United Nations addressed to the Secretary-General

Draft

GEORGIAN - SOUTH OSSETIAN PEACE PLAN

* Draft peace plan is in process of negotiations with South Ossetian and Russian parties.

2005				
Goals & Objectives: Engage conflict parties in new format to promote conflict resolution process; To outline a common strategy among parties in the conflict and partners in support of conflict settlement process; Work towards significant progress at Ljubljana ministerial.				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Oct	1. Partners - Georgian consultations on strategy for South Ossetia. 2. Partners make public statement in support of President Saakashvili's speech and peace-plan. 3. Partners support Georgian intervention at OSCE high-level meeting.	1. In address to the country, President Saakashvili identifies single official with responsibility for coordination of South Ossetia policy and leadership of interagency coordination mechanism, pledges no use of force. 2. Coordinator convenes interagency group to agree on Georgian strategy for South Ossetia. 3. Enhance discussions in JCC on law and order issues and CBMs. i.e. transport, activating SCC etc. 4. At OSCE high-level meeting in Vienna, explain Georgian strategy.	1. Promote strengthening of basic law/order in South Ossetia in JCC format. Confirm no further deployment of armed forces without JCC agreement. Make concrete proposal in JCC for resumption of work of Special Coordination Center (SCC) 2. Discuss in JCC the increase of Georgian peacekeeping battalion to minimum number necessary for peacekeeping operations. 3. In JCC, propose plan for regularizing Gori-Tskhinvali-Kekhvi public transport connection. 4. In cooperation with JCC, begin discussions on bilateral policing.	1. In address to the country, Saakashvili identifies single official with responsibility for coordination of South Ossetia policy and leadership of interagency coordination mechanism, pledges no use of force, and invites South Ossetia to engage in peaceful process. 2. Georgia moves forward to regularize meetings of "Intergovernmental Coordinating Group" (ICG) 3. PM and other officials begin meeting with Russian reps. in Tbilisi and counterparts in Moscow; 4. PM, Parliament and MFA begin contacts with OSCE/EU member states and CoE (end of Oct)

Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Nov	1. Partners agree on cooperative approach. 2. Georgia, Partners engage EU to brief on Georgian strategy 3. Urge South Ossetia for Kokoity-Coordinator meeting.	1. Georgia demarches EU, Russia, others to outline strategy, requests support. 2. Georgia seeks meeting with the Coordinator and South Ossetian "president" Kokoity 3. Coordinator-Kokoity meeting: introductory, outline strategy, propose sustained dialogue outside of JCC, establishment of direct crisis hotline. 4. Advance proposals to organize meetings in addition to JCC format on CBMs - i.e. joint health, education, culture programs, etc.	1. State Minister (SM) organizes meeting of coordinator-Kokoity 2. Meetings proposing CBMs managed by SM	1. Move forward with restitution law. 2. Intensify cooperation with OSCE and EC for needs assessment program on regular basis and introduce Georgian proposal to co-fund some projects based on outcome of needs assessment. 3. PM and/or NSA and other officials continue meetings with Russian reps. in Tbilisi and counterparts in Moscow; PM, NSA, MFA and SMEI begin contacts with OSCE/EU member states 4. Begin the rehabilitation of basic infrastructure of conflict zone villages and provision of supplies for winter (intended as a signal of good will to Ossetian villages, which will be offered the same.)

2005				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Nov	1. Partners continue to urge parties for cooperation with Georgian initiatives. 2. Partners continue supporting Georgian intervention at OSCE high-level meeting.	1. Organize series of "Bridges of Peace", talk-shows and interactive open discussions on Ossetian issues on Georgian public TV/radio, with participation of Ossetian officials and public. 2. Continue intervention at OSCE high-level meeting in Vienna. 3. Discussion on political settlement resumes, based on Baden package [adopted Vienna 2000]	1. In JCC, establish resumption of work of SCC. Complete optimization of stationary police checkpoints. Make concrete proposals for joint policing activities.	1. Continue progress on restitution law, including discussions with North Ossetian side. 2. Continuation of meetings on cooperation with OSCE-led needs assessment.

2005				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Nov-Dec	1. Partners express public support for restitution law and full-scale settlement of the conflict.	1. Continue meetings on cooperation and CBMs; Special focus on provisions of Strasbourg initiatives: official language, representation in Parliament, Government and Judiciary. 2. In OSCE high level meetings and capitals, highlight law on restitution, repeat appeals for support of peace process.	1. Continue discussions on joint policing; begin to operationalize ideas. 2. In coordination with JCC, strengthen Georgian JPKF to agreed number. 3. Coordinator-Kokoity meeting.	1. Adopt law on restitution. Public roll-out, including invitation to South Ossetians to direct dialogue on implementation and invitation to South Ossetians to return. 2. Continue cooperation with OSCE-led needs assessment. 3. Continue assistance to villages in conflict zone with basic infrastructure, medical service (ambulance) and winter supplies.

2005				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Dec	1. Partners support Georgia at Ljubljana ministerial. 2. Partners support status talks in new framework	1. Ljubljana meeting. Seek positive statement on outcome as stand-alone declaration of OSCE ministerial. 2. Propose 2006 date for first meeting of South Ossetia status talks in new framework. Seek pledges of international assistance for implementation of projects identified in needs assessment. 3. Continue GoG outreach to improve social conditions of residents of South Ossetia 4. Post-Ljubljana Coordinator-Kokoity meeting.	1. Begin implementation of projects discussed through dialogue on cooperation and CBMs. 2. Conclusion of OSCE-led needs assessment.	1. Conduct evaluation for potential pension distribution system. Georgia allocates funds in budget for pensions. 2. Encourage and coordinate direct contacts between Georgian Government institutions and line ministries with their counterparts in South Ossetia. 3. Encourage greater NGO contacts.

2006				
Goals & Objectives: Further advance process of full-scale political settlement and civil integration of the region into Georgian state; Ensure rule of law, democratic development and economic revival of the region				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Jan-Feb	1. Partners provide expert assistance on free trade zones. 2. Partners make a statement in support of Joint Rehabilitation Fund	1. Approach partners for support for work identified in OSCE needs assessment; request support at OSCE PC. 2. First round of South Ossetia talks in new framework. 3. Coordinator-Kokoity meetings concerning new framework. 4. Propose informal meetings of Georgian and South Ossetian NGOs and policy makers. 5. Enhance scope of CBMs conducted outside JCC format.	1. In JCC, continue discussions of joint policing/law enforcement. 2. Continue development and implementation of CBMs (e.g. joint reopening of regulated Ergneti market based on joint control of Roki tunnel). 3. Begin direct dialogue with South Ossetia on implementation of restitution law and returns. 4. Discuss possibility of Georgian co-funding of projects identified by OSCE needs assessment. 5. Ensure demilitarization process starting from conflict zone with further spreading throughout entire region. 6. Establishment of Joint Rehabilitation Fund offices in Tbilisi and Tskhinvali.	1. Propose informal meetings of Georgian and South Ossetian NGOs and policy makers. 2. Engage international organizations i.e. EU, UNHCR, OSCE to assist with the implementation of restitution law. 3. Request US assistance on creation free trade zone contingent upon enhanced border control (Roki tunnel) and progress in political settlement. 4. Enhance contacts between Georgian Government institutions and line ministries with their counterparts in South Ossetia on specific initiatives. 5. Create a Joint Geo-Ossetian Rehabilitation Fund with (EU, RUS, US) donors support.

2006				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Feb-Mar	1. Partners support South Ossetia economic, social and infrastructure reconstruction projects.	1. Host an assistance caucus for projects identified by OSCE needs assessment.	1. Continue development and implementation of CBMs (e.g. discussions on creation of special trade zone). 2. Through JCC, strengthen joint policing/law enforcement and introduce joint police training. 3. Continue direct dialogue on implementation of restitution and returns. 4. In cooperation with OSCE and donors, begin to move forward with projects identified by needs assessment. 5. Reach agreement on restitution/returns and timetable. 6. In JCC, propose extension of joint policing/law enforcement to monitoring of Roki tunnel.	1. Start registration of pensioners of the region. 2. Continue implementation of restitution law in coordination with North Ossetian authorities and respective international organizations. 3. Regularize contacts between Georgian Government institutions and line ministries and NGOs with their counterparts in South Ossetia on specific initiatives. 4. Propose a meeting between the representatives of Georgian and South Ossetian legislative branches. 5. Continuation of targeted small-scale assistance to conflict zone villages based on need and interest.

2006				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Apr-Jun	1. Partners continue diplomatic dialogue in support of peace process. 2. Partners provide funding for implementation of OSCE needs assessment and other projects.	1. Continue South Ossetia talks at one/two month intervals, expert-level subgroups negotiate details more frequently, consultations with Venice Commission. Work toward draft agreement on South Ossetia's status. 2. Continue highlighting in Presidential speeches and in international arena commitment to peaceful process. 3. Continue intense diplomatic contacts with Russia, U.S., EU, and OSCE CiO (Belgium) for support. 4. Expand joint bilateral police training and policing in the region.	1. Continue implementation of projects identified by needs assessment. 2. Continue to work through JCC to reduce to minimum risks of provocation. Establish joint commission to begin investigation of most severe crimes committed during 1991-92 conflict. 3. Begin restitution and return of refugees/IDPs according to agreed timetable.	1. Continue highlighting in Presidential speeches and in international arena commitment to peaceful process. 2. Strengthen contacts between Georgian Government institutions and line ministries and NGOs with their counterparts in South Ossetia on specific initiatives. 3. Continue informal meetings of Georgian and South Ossetian NGOs and policy makers. 4. First disbursement of pensions.

2006				
Date	International actions	Operational activities	Negotiated actions	Georgian unilateral actions
Jul-Sep	1. Brussels conference: Partners continue diplomatic support.	1. Conference before/after OSCE ministerial in Brussels to conclude agreement.	1. Begin dialogue on transformation of JCC into joint body for implementation of the agreement on South Ossetia's status.	1. Reinforce cultural and ethnic heritage of South Ossetia through various celebrations, public holidays etc. 2. Establish Georgian passport distribution office in the region. 3. Provide incentives for businesses to invest in the region.

ABBREVIATIONS

JCC	– Joint Control Commission
SCC	– Special Coordination Center (law enforcement body, JCC format)
CBM	– Confidence Building Measure
ICG	– Intergovernmental Coordinating Group
PM	– Prime-Minister
NSA	– National Security Advisor
MFA	– Minister of Foreign Affairs
UNGA	– United Nations General Assembly
CoE	– Council of Europe
OSCE	– Organization for Security and Cooperation in Europe
EU	– European Union
SM	– State Minister
SMEI	– State Minister for European Integration
CMG	– Conflict Management Group
CFR	– Council on Foreign Relations
JPKF	– Joint Peace-keeping Forces
GoG	– Government of Georgia
OSCE PC	– OSCE Permanent Council
UNHCR	– United Nations High Commissioner on Refugees
OSCE CiO	– OSCE Chairman in Office
IDP	– Internally displaced person